Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

**Financial Statements** 

Fiscal Years Ended June 30, 2015 and 2014

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Fiscal Years Ended June 30, 2015 and 2014

# **TABLE OF CONTENTS**

	Page
Independent Auditor's Report	1
Financial Statements: Comparative Balance Sheets	4
Comparative Statement of Revenues, Expenditures and Changes in Fund Balance	5
Notes to Financial Statements General Information Summary of Significant Accounting Policies Cash and Investments Restrictions Contingencies Budgetary Data	6 6 8 9 9
Supplemental Data: Schedule of Revenues, Expenditures and Changes in Fund Balance – 2015 Budget and Actual	11
Schedule of Revenues, Expenditures and Changes in Fund Balance – 2014 Budget and Actual	12
Schedule of Status of Funds by Project	13
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements  Performed in Accordance With Government Auditing Standards	14



Board of Commissioners Ventura County Transportation Commission Ventura, California

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the Transportation Development Act (TDA) Article 3 funds (TDA Fund) of the City of Port Hueneme, California (City) as of and for the fiscal years ended June 30, 2015 and 2014, and the related notes to the financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matters**

As discussed in Note 1, the financial statements present only the TDA Fund of the City and do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2015 and 2014, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the TDA Fund of the City as of June 30, 2015 and 2014, and the change in financial position of the TDA Fund of the City for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Our audit was conducted for the purpose of forming opinions on financial statements of the TDA Fund of the City. The *Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual* and the *Schedule of Status of Funds by Project*, listed as supplemental data in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements for the TDA Fund of the City. This supplemental data has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated December 11, 2015 on our consideration of the City's internal control over financial reporting for the TDA Fund, and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Convad LLP

Lake Forest, California December 11, 2015

# Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

### **Comparative Balance Sheets**

June 30, 2015 and 2014

<u>Assets</u>		2015	2014		
Cash and investments (Note 3)  Total assets	\$ \$	119,351 119,351	\$ \$	107,692 107,692	
Liabilities and Fund Balance	<b>c</b>		<b>c</b>		
Accounts payable  Total liabilities	\$	<u> </u>	<u>\$</u>		
Fund balance - restricted		119,351		107,692	
Total liabilities and fund balance	\$	119,351	\$	107,692	

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

# Comparative Statement of Revenues, Expenditures and Changes in Fund Balance

Fiscal Year Ended June 30, 2015 and 2014

	2015			2014		
Revenues: Local transportation allocation Article 3 Interest	\$	11,031 628	\$	54,395 379		
Total revenues		11,659		54,774		
Expenditures: Construction, maintenance and engineering						
Total expenditures						
Net changes in fund balance		11,659		54,774		
Fund balance at beginning of year		107,692		52,918		
Fund balance at end of year	<u>\$</u>	119,351	\$	107,692		

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2015 and 2014

#### (1) General Information

The financial statements are intended to reflect the financial position and changes in financial position for the Transportation Development Act Local Transportation Fund pursuant to Article 3 (TDA Fund) of the City of Port Hueneme, California (City) only.

Pursuant to Section 99234 of the California Public Utilities Code, Article 3 monies may be used only for facilities provided for the exclusive use of pedestrians and bicycles, including the construction and related engineering expenses of those facilities, the maintenance of bicycle trails (which are closed to motorized traffic) and bicycle safety education programs. Facilities that provide for the use of bicycles may include projects that serve the needs of commuting bicyclists, including, but not limited to, new trails serving major transportation corridors, secure bicycle parking at employment centers, park and ride lots, and transit terminals where other funds are unavailable. Funding for this program was authorized by the Ventura County Transportation Commission (VCTC).

#### (2) Summary of Significant Accounting Policies

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds and account groups. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related liabilities, obligations, reserves and equity segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The City accounts for the activity of the Article 3 funds in its TDA Fund, which is a Special Revenue Fund. Special Revenue Funds are used to account for and report on a particular source of revenue.

#### Measurement Focus and Basis of Accounting

Special Revenue Funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2015 and 2014

#### (2) Summary of Significant Accounting Policies (Continued)

#### Revenue Recognition

Recognition of revenues arising from nonexchange transactions, which include revenues from taxes, certain grants and contributions, is based on the primary characteristic from which the revenues are received by the City. For the City, funds received under TDA Article 3 possess the characteristic of a voluntary nonexchange transaction similar to a grant. Revenues under TDA Article 3 are recognized in the period when all eligibility requirements have been met.

A deferred inflow of resources arises when potential revenues do not meet both the measurable and availability criteria for recognition in the current period. Deferred inflows of resources also arise when the City receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualified expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

#### Fund Equity

The components of the fund balances of governmental funds now reflect the component classifications described below.

- Nonspendable Fund Balance this includes amounts that cannot be spent because they
  are either (a) not in spendable form, or (b) legally or contractually required to be
  maintained intact.
- Restricted Fund Balance this includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- Committed Fund Balance includes amounts that can be used only for the specific purposes determined by a formal action of the City Council.
- Assigned Fund Balance includes amounts that are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted or committed.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2015 and 2014

#### (2) Summary of Significant Accounting Policies (Continued)

 Unassigned Fund Balance – includes any deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

It is the City's policy that restricted resources will be applied first, followed by (in order of application) committed, assigned, and unassigned resources, in the absence of a formal policy adopted by the City Council.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### (3) Cash and Investments

The City has pooled its cash and investments in order to achieve a higher return on investments while facilitating management of cash. The balance in the pool account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms. The TDA Fund's cash and investments as of June 30, 2015 and 2014 was \$119,351 and \$107,692, respectively.

The TDA Fund's cash is deposited in the City's internal investment pool, which is reported at fair value. Interest income is allocated on the basis of average cash balances. Investment policies and associated risk factors applicable to the TDA Fund are those of the City and are included in the City's basic financial statements.

See the City's basic financial statements for disclosures related to cash and investments including those disclosures relating to interest rate risk, credit rate risk, custodial credit risk and concentration risk.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2015 and 2014

#### (4) Restrictions

Funds received pursuant to the California Public Utilities Code §99234 (TDA Article 3) may only be used for facilities provided for exclusive use by bicycle and pedestrian facilities or bicycle safety education programs.

#### (5) Contingencies

See the City's basic financial statements for disclosures related to contingencies including those relating to various legal actions, administrative proceedings, or claims in the ordinary course of operations.

#### (6) **Budgetary Data**

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America and utilizes an encumbrance system as a management control technique to assist in controlling expenditures and enforcing revenue provisions. Under this system, the current year expenditures are charged against appropriations. Accordingly, actual revenues and expenditures can be compared with related budget amounts without any significant reconciling items.

Supplemental Data

#### Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2015

	Budget					Fin	ance From al Budget avorable
	C	Original	Final		Actual	(Un	ıfavorable)
Revenues: Local transportation allocation Article 3 Interest income	\$	55,000 150	\$	55,000 150	\$ 11,031 628	\$	(43,969) 478
Total revenues		55,150		55,150	 11,659		(43,491)
Expenditures: Construction, maintenance and engineering			-				
Total expenditures			_		 		
Net changes in fund balance	\$	55,150	\$	55,150	11,659	\$	(43,491)
Fund balance at beginning of year					 107,692		
Fund balance at end of year					\$ 119,351		

#### Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2014

	Bu	dget		Variance From Final Budget Favorable
	Original	Final	Actual	(Unfavorable)
Revenues: Local transportation allocation Article 3 Interest income	\$ 55,000 600	\$ 55,000 600	\$ 54,395 379	\$ (605) (221)
Total revenues	55,600	55,600	54,774	(826)
Expenditures: Construction, maintenance and engineering	81,529	81,529		81,529
Total expenditures	81,529	81,529		81,529
Net changes in fund balance	\$ (25,929)	\$ (25,929)	54,774	\$ 80,703
Fund balance at beginning of year			52,918	
Fund balance at end of year			\$ 107,692	

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Schedule of Status of Funds by Project

Fiscal Year Ended June 30, 2015

				<b>Current Year</b>	Prior Year					
				Approved	Approved	Allocations				
	Program		Local	Transfer/Accrued	Transfer/Accrued	and	Current Year	Prior Year	Unexpended	Program
	Year	Allocations	Match (1)	Interest Applied (1)	Interest Applied	Local Match	Expenditures	Expenditures	Allocations	Status
Bicycle Path Maintenance - Class I	2007-08	9,746	-	-	(5,693)	9,746	-	-	4,053	Open
Bicycle Path Maintenance - Class I	2008-09	4,451	-	-	-	4,451	-	-	4,451	Open
Systemwide Bikeway Repairs & Upgrade	2011-12	50,000	50,000	(29,905)	(6,434)	100,000	-	63,661	-	Closed
Bicycle Path Maintenance - Class I	2011-12	9,929	-	-	-	9,929	-	-	9,929	Open
Bicycle Path Maintenance - Class I	2012-13	4,580	-	-	-	4,580	-	-	4,580	Open
Systemwide Bikeway Repairs & Upgrade	2013-14	50,000	14,952	14,953	-	64,952	-	-	79,905	Open
Bicycle Path Maintenance - Class I	2013-14	4,395	-	-	-	4,395	-	-	4,395	Open
Bicycle Path Maintenance - Class I	2014-15	11,031				11,031		_	11,031	Open
		\$ 144,132	\$ 64,952	\$ (14,952)	\$ (12,127)	\$ 209,084	\$ -	\$ 63,661	118,344	
Unexpended interest accumulated to date									1,007	
Fund Balance at June 30, 2015									\$ 119,351	

<sup>(1) -</sup> Unexpendedproject funds of \$29,905 (\$14,953 TDA and \$14,952 Local Match) were transferred from FY 2011-12to FY 2013-14 Project #0166 (Ventura Road segment north of Pleasant Valley Road upgrades). Furthermore, an official one-time exemption of \$50,000 for local match was granted by VCTC for FY 2013-14 funds. Match of \$14,952 from FY 2011-12 still applicable.



Board of Commissioners Ventura County Transportation Commission Ventura, California

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Local Transportation Development Act Fund pursuant to Article 3 (TDA Fund) of the City of Port Hueneme, California (City), as of and for the fiscal years ended June 30, 2015 and 2014, and the related notes to the financial statements, which collectively comprise City's TDA Fund financial statements, and have issued our report thereon dated December 11, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, we do not express an opinion on the effectiveness of City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the TDA Fund of the City are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, including §6666 of Part 21 of the California Code of Regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including §6666 of Part 21 of the California Code of Regulations.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lake Forest, California December 11, 2015

Convad LLP