Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

**Financial Statements** 

Fiscal Year Ended June 30, 2014

Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

Fiscal Year Ended June 30, 2014

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Board of Commissioners Ventura County Transportation Commission Ventura, California

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the Transportation Development Act (TDA) Article 3 funds (TDA Fund) of the Ventura County Transportation Commission (Commission) as of and for the fiscal year ended June 30, 2014, and the related notes to the financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matters**

As discussed in Note 1, the financial statements present only the TDA Fund of the Commission and do not purport to, and do not, present fairly the financial position of the Commission, as of June 30, 2014, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the TDA Fund of the Commission as of June 30, 2014, and the change in financial position of the TDA Fund of the Commission for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Our audit was conducted for the purpose of forming opinions on financial statements of the TDA Fund of the Commission. The *Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual*, listed as supplemental data in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements for the TDA Fund of the Commission. This supplemental data has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated December 10, 2014 on our consideration of the Commission's internal control over financial reporting for the TDA Fund, and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Commission's internal control over financial reporting and compliance.

Lake Forest, California December 10, 2014

Conrad LLP

Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

#### **Balance Sheet**

June 30, 2014

# <u>Assets</u>

Cash and investments (Note 3)	\$	676,848
Total assets	<u>\$</u>	676,848
Liabilities and fund balance		
Accounts payable	\$	-
Total liabilities		
Fund balance - restricted		676,848
Total liabilities and fund balance	\$	676,848

Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

# Statement of Revenues, Expenditures and Changes in Fund Balance

Fiscal Year Ended June 30, 2014

Revenues:	
Local transportation allocation:	
Article 3 administration	\$ 865,190
Article 3 planning and programming	736,000
Article 3 metrolink funding	1,066,000
Interest income	 273
Total revenues	2,667,463
Expenditures:	
Administration	737,727
Planning	736,000
Metrolink funding	 1,066,000
Total expenditures	 2,539,727
Excess of revenues over expenditures	127,736
Fund balance at beginning of year, as previously stated	-
Prior-period adjustment (Note 8)	549,112
Fund balance at beginning of year, as restated	
i unu balance at beginning or year, as restateu	 549,112
Fund balance at end of year	\$ 676,848

Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

Notes to Financial Statements

Fiscal Year Ended June 30, 2014

#### (1) General Information

The financial statements are intended to reflect the financial position and changes in financial position for the Local Transportation Development Act Fund pursuant to Article 3 (TDA Fund) of the Ventura County Transportation Commission (Commission) only.

Pursuant to Section 99233 of the California Public Utilities Code, Article 3 monies may be used only for transportation planning and programming; for rail passenger service operations and capital improvements; for administration, planning, function, construction, and acquisition programs in accordance with Article 4; and for claims pursuant to Articles 4, 4.5, and 8.

#### (2) Summary of Significant Accounting Policies

# **Fund Accounting**

The accounts of the Commission are organized on the basis of funds and account groups. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related liabilities, obligations, reserves and equity segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The Commission accounts for the activity of the Article 3 funds in its General Fund,

#### Measurement Focus and Basis of Accounting

Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 180 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred.

Local Transportation Development Act Fund Article 3. Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

Notes to Financial Statements

Fiscal Year Ended June 30, 2014

# (2) Summary of Significant Accounting Policies (Continued)

#### Revenue Recognition

Recognition of revenues arising from nonexchange transactions, which include revenues from taxes, certain grants and contributions, is based on the primary characteristic from which the revenues are received by the Commission. For the Commission, funds received under TDA Article 3 possess the characteristic of a voluntary nonexchange transaction similar to a grant. Revenues under TDA Article 3 are recognized in the period when all eligibility requirements have been met.

A deferred inflow of resources arises when potential revenues do not meet both the measurable and availability criteria for recognition in the current period. Deferred inflows of resources also arise when the Commission receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualified expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Commission has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

#### Fund Equity

The components of the fund balances of governmental funds now reflect the component classifications described below.

- Nonspendable Fund Balance this includes amounts that cannot be spent because they
  are either (a) not in spendable form, or (b) legally or contractually required to be
  maintained intact.
- Restricted Fund Balance this includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- Committed Fund Balance includes amounts that can be used only for the specific purposes determined by a formal action of the Commission.
- Assigned Fund Balance includes amounts that are intended to be used by the Commission for specific purposes, but do not meet the criteria to be classified as restricted or committed.

Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

Notes to Financial Statements

Fiscal Year Ended June 30, 2014

# (2) Summary of Significant Accounting Policies (Continued)

 Unassigned Fund Balance – includes any deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

It is the Commission's policy that restricted resources will be applied first, followed by (in order of application) committed, assigned, and unassigned resources, in the absence of a formal policy adopted by the Commission.

# **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### (3) Cash and Investments

The Commission has pooled its cash and investments in order to achieve a higher return on investments while facilitating management of cash. The balance in the pool account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms. The TDA Fund's cash and investments as of June 30, 2014 was \$676,848.

The TDA Fund's cash is deposited in the Commission's internal investment pool, which is reported at fair value. Interest income is allocated on the basis of average cash balances. Investment policies and associated risk factors applicable to the TDA Fund are those of the Commission and are included in the Commission's basic financial statements.

See the Commission's basic financial statements for disclosures related to cash and investments including those disclosures relating to interest rate risk, credit rate risk, custodial credit risk and concentration risk.

Local Transportation Development Act Fund Article 3. Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

Notes to Financial Statements

Fiscal Year Ended June 30, 2014

#### (4) Restrictions

Funds received pursuant to the California Public Utilities Code §99233 may be used only for transportation planning and programming; for rail passenger service operations and capital improvements; for administration, planning, function, construction, and acquisition programs in accordance with Article 4; and for claims pursuant to Articles 4, 4.5, and 8.

#### (5) Transportation Development Act Compliance Requirements

The Local Transportation Development Act Fund is subject to the provisions pursuant to Sections 99233 and 99245 of the California Public Utilities Code. During the fiscal year 2013-2014 the funds received from the Local Transportation Fund complied with the above provision.

# (6) <u>Contingencies</u>

See the Commission's basic financial statements for disclosures related to contingencies including those relating to various legal actions, administrative proceedings, or claims in the ordinary course of operations.

#### (7) **Budgetary Data**

The Commission adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America and utilizes an encumbrance system as a management control technique to assist in controlling expenditures and enforcing revenue provisions. Under this system, the current year expenditures are charged against appropriations. Accordingly, actual revenues and expenditures can be compared with related budget amounts without any significant reconciling items.

#### (8) Prior-Period Adjustment

The fund balance beginning as of June 30, 2013 was restated to reflect adjustments arising from the overstatement of prior-year expenditures in the amount of \$549,112.

Supplemental Data

Local Transportation Development Act Fund Article 3, Sections 99233.1, 99233.2, 99233.4, and 99245 of the Public Utilities Code

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2014

				Variance From Final Budget
	Budget			Favorable
	Original	Final	Actual	(Unfavorable)
Revenues:				
Local transportation allocation				
Article 3 administration	\$ 865,190	\$ 865,190	\$ 865,190	\$ -
Article 3 planning and programming	634,000	736,000	736,000	-
Article 3 metrolink funding	1,066,000	1,066,000	1,066,000	-
Interest income			273	273
Total revenues	2,565,190	2,667,190	2,667,463	273
Expenditures:				
Administration	865,190	865,190	737,727	127,463
Planning	634,000	736,000	736,000	-
Metrolink funding	1,066,000	1,066,000	1,066,000	
Total expenditures	2,565,190	2,667,190	2,539,727	127,463
Net changes in fund balance	<u>\$ -</u>	<u>\$ -</u>	127,736	<u>\$ 127,736</u>
Fund balance at beginning of year			549,112	
Fund balance at end of year			\$ 676,848	



Board of Commissioners Ventura County Transportation Commission Ventura, California

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Local Transportation Development Act Fund pursuant to Article 3 (TDA Fund) of the Ventura County Transportation Commission (Commission), as of and for the fiscal year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Commission's TDA Fund financial statements, and have issued our report thereon dated December 10, 2014.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the TDA Fund of the Commission are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, including §6666 of Part 21 of the California Code of Regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including §6666 of Part 21 of the California Code of Regulations.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lake Forest, California December 10, 2014

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